## Co-management of marine protected areas, drawing example from Shiretoko World Natural Heritage Site, Japan



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UNESCO decided on July 14, 2005 to add the Shiretoko area of Hokkaido, Japan, to the World Natural Heritage list. The area covers the Shiretoko Peninsula and surrounding sea areas up to 3 kilometers off the peninsula. The Shiretoko is located in the northeast of Hokkaido. **Inscribes Shiretoko, Japan, on the World Heritage List on the basis of Natural criteria** (ii) and (iv),

Criterion (ii): Shiretoko provides an outstanding example of the interaction of marine and terrestrial ecosystems as well as extraordinary ecosystem productivity, largely influenced by the formation of seasonal sea ice at the lowest latitude in the northern hemisphere.

Criterion (iv): Shiretoko has particular importance for a number of marine and terrestrial species. These include a number of endangered and endemic species, such as the Blackiston's Fish Owl and the plant species Viola kitamiana. The site is globally important for a number of salmonid species and marine mammals, including the Steller's sea lion, a number of cetacian species and sea birds.

# social systems in Shiretoko

- Today, the main industries are fisheries & tourism.
- There are 851 households engaged in fisheries, producing 73,641 tons, US\$ 28.4 million (2006); one of the largest fisheries production areas in Japan
- About 20% of local households are relating to fisheries industry (incl. processing, transport, etc.).



The World Heritage Committee (UNESCO) requests;

<u>1. Expedite development of Marine Management Plan, to be</u> <u>completed by 2008</u>, to clearly identify measures for strengthening marine protection
<u>2. Develop a Salmonid Management Plan to identify impacts of</u> <u>dams</u> and strategies to address this impact



## Outline

•Outline of the Multiple Use Integrated Marine Management Plan

 Physical and biological structure of the Shiretoko marine ecosystem

 Status of local-fisheries related to climate change and human impacts

• How to develop adaptive ecosystem management and comanagement plan in a marine world natural heritage, Shiretoko.

• How to monitor and predict the ecosystem change related to climate change, including global warming (e.g. walleye pollock)

Outline of the Multiple Use Integrated Marine Management Plan

> Ministry of the Environment /Hokkaido Government

## **Basic Concept of Management**

## (1) Basic Policies

• To be based on legal restrictions relating to the conservation of the marine environment, marine ecosystems and fisheries, and autonomous management measures carried out by fishers, as well as voluntary restrictions on marine recreation.

• To define measures to conserve the marine ecosystem, strategies to maintain major marine living resources, monitoring methods for those resources, and policies for marine recreation; and to promote proper management.

## (2) Objective of the Plan

O To satisfy both conservation of the marine ecosystem and stable fisheries through the sustainable use of marine living resources.





### Adaptive management in Shiretoko marine ecosystem



O Adaptive management is aiming the management and use of natural resources that allows maintaining the structure and function of the ecosystem. Changes in the ecosystem are predicted and monitored, and based on the results, the way of management and use are flexibly reviewed and adjusted.

O Adaptive management has already been implemented to maintain stable fisheries through the sustainable use of marine living resources. For example, restrictions on catch based on the TAC (*Total Allowable Catch*) system for walleye pollock have been implemented, and targets for escapements, eggs, and juveniles of river-specific hatchery for chum and pink salmon are forecasted.

New system for coordination among sectors Shiretoko World Natural Heritage Site Regional Liaison Committee (2003)

Role: exchange information, and coordinate interests/policies amongst administrative sectors.

Participants: Central/local governments Sightseeing Guide Associations, NGOs, and Fisheries Cooperative Associations

Shiretoko World Natural Heritage Site Scientific Council (2004)

Role: Provide Scientific Advices on management, research, and monitoring activities

Participants : Scientists, Central/local government, Fisheries Cooperative Associations, and NGOs.

coordination and cooperation

Yezo Deer

WG

Shiretoko National Park Committee for the Review of Proper Use (2001)

Role: Build use rules for tourists to reduce negative impacts on environment

Participants: Scientists, Central/local government, NGOs.

Marine WG

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Seasonal changes in sea surface temperatures around Hokkaido, 2005 (source: Faculty of Fisheries, Hokkaido University web-page)

#### "Paper nautilus"

Aoigai, Argonauta argo

#### "Balloonfish"

Harisenbon, *Diodon* holocanthus "African pompano"

Itohikiazi, Alectis ciliaris



#### "Longfinned batfish"



#### Tsubameuo, Platax orbicularis



#### Shiira, Coryphaena equiselis



Soushihagi, Aleterus scriptus

Japanese common squid

Horr



#### Warming trend in SST observed around Japan

**JMA (2015)** 





Figure Maximum ice cover area in each year. Left: March 10, 2015 . Red line denotes the edge of sea ice in normal year.

Right (upper) : Year of maximum sea ice cover, Feb. 28, 1978, 1,525 thousand km<sup>2</sup>. Right (lower): Year of minimum sea ice cover, Feb. 25, 1984, 858.1 thousand km<sup>2</sup>.

(JMA, http://www.data.kishou.go.jp/kaiyou/shindan/rinji/2006\_no1/nh\_snow\_time\_series.html)

## Decline trend of seasonal sea-ice in the Sea of Okhotsk



オホーツク海の海氷域面積の経年変化(1971~2015年)

#### **O** Food web in Shiretoko marine ecosystem









Fisheries production statistics (tons) at Shiretoko WNH, compiled by fishers org. (Torisawa, 2012)



Catch fluctuations of main pelagic species for fisheries in Japan

## The distribution and migration routes of T.pacificus



Fig. The Distribution range and migration pattern of *Todarodes pacificus* (from Kidokoro *et al.*, 2010).

An example of the most northern squid fisheries, Nov. 08, 2011 Winter cohort migrates in water along the coast of Okohotk Sea

#### Temp. 50m depth



DMSP, http://ubics6.fish.hokudai.ac.jp/DMSP/

Stock fluctuations of gadid fish of Oyashio Ecosystem related to climate change and human activity



Walleye pollock







Schematic illustration of artificial propagation and fisheries managements for stock enhancement of Pacific cod and walleye pollock based on the knowledge of spawning strategy and reproductive characteristics (Sakurai, 2000)



Figure Walleye pollock catches in the Oyashio region and the Nemuro Strait, northern Hokkaido.

## MPA to protect walleye pollock

- 177 boats fished walleye pollock in 1995
- Decreased to 86 boats in 2004 (49% reduction)
  Compensation to retired fishers by Fisheries Organization
- Fishing ban during Mar 20-end since 1995
- Fishing ban area expanded in 2005
- Decreased 46 boats in 2015
  - Compensation to retired fishers by Fisheries Organization



2501-0



# Stellar sea lion

(Photo by K. Hattori)



Not directly relating to the CC, but the quality of the seafood is also very important in Japan

 Because Japan experienced a tragedy of seafood contamination (Minamata Disease), people are very sensitive.

## Oceanographically,

Shiretoko is a vulnerable area when some accidents (oil spill or chemical discharge) occur in Russian Far East (Ohshima et al. 2002).



## Advantages of the Shiretoko Approach

- Due respects paid to the local fishers' knowledge and their autonomous activities;
- No exclusion of local fishers from the heritage area (they are the core of the Ecosystem approach to comanagement).
- No destruction of local norms and livelihoods;
- Participation of local fishers to all the Decision/Manegement processes;
- No expensive measures by the government.

The deputy director of the UNESCO World Heritage Center, Mr. Kishore Rao said "this is a new model of environmental conservation under the World Heritage Program" (Mainichi News Paper 2008).

## Conclusion

Fisheries development and ecosystem service conservation are not contradictory.

Local fishers can play the central role in the ecosystem approach to co-management. Esp. ecosystem monitoring.

Responsible fishers, that catch wide ranges of species, are the keystone species/component of the healthy marine ecosystems.

# Thank you for your attention



Hotspot for Sooty and Short-tailed Shearwater

Photo by H. Ueki, Off Rausu, Shiretoko,

Hokkaido, Japan



Shaffer et al. 2006 Pro Natl Acad Sci 103:12799-12802