

# A Participatory Process towards Sustainable Cities: Snapshots from Malaysia

---

Melissa Chin, Strategy & Analytics, Think City  
melissa.chin@thinkcity.com.my

December 7, 2022  
2<sup>nd</sup> International Forum on Low Carbon Cities, Incheon

# Table of Contents

## About Think City

### A Participatory Process: Snapshots from Malaysia

- Armenian Park, George Town
- Laneway Improvement Programme, Johor Bahru
- Penang Nature-Based Climate Adaptation Programme (PNBCAP)

## Learnings & Best Practices

Think City is a Malaysian urban impact organisation committed to making cities more people-friendly, resilient, and liveable



## Urban Mechanics

Think City Urban Mechanics was set up to improve the quality of citizens' lives by involving them in **participatory civic engagement** in urban issues solutions ideation and innovation. These community-based solutions promote a better sense of belonging and ownership of public spaces, and reverse the decline of cities, creating quality places where people want to live, work, play and learn.



## Environment & Social

Think City Environment & Social work looks at the challenges of urban communities in terms of **liveability** and their **resilience** towards climate change impacts. Our projects span research, advocacy and designing solutions focusing on **social inclusion** in public housing, urban safety, health, as well as **climate mitigation and adaptation**.



## Strategy & Analytics

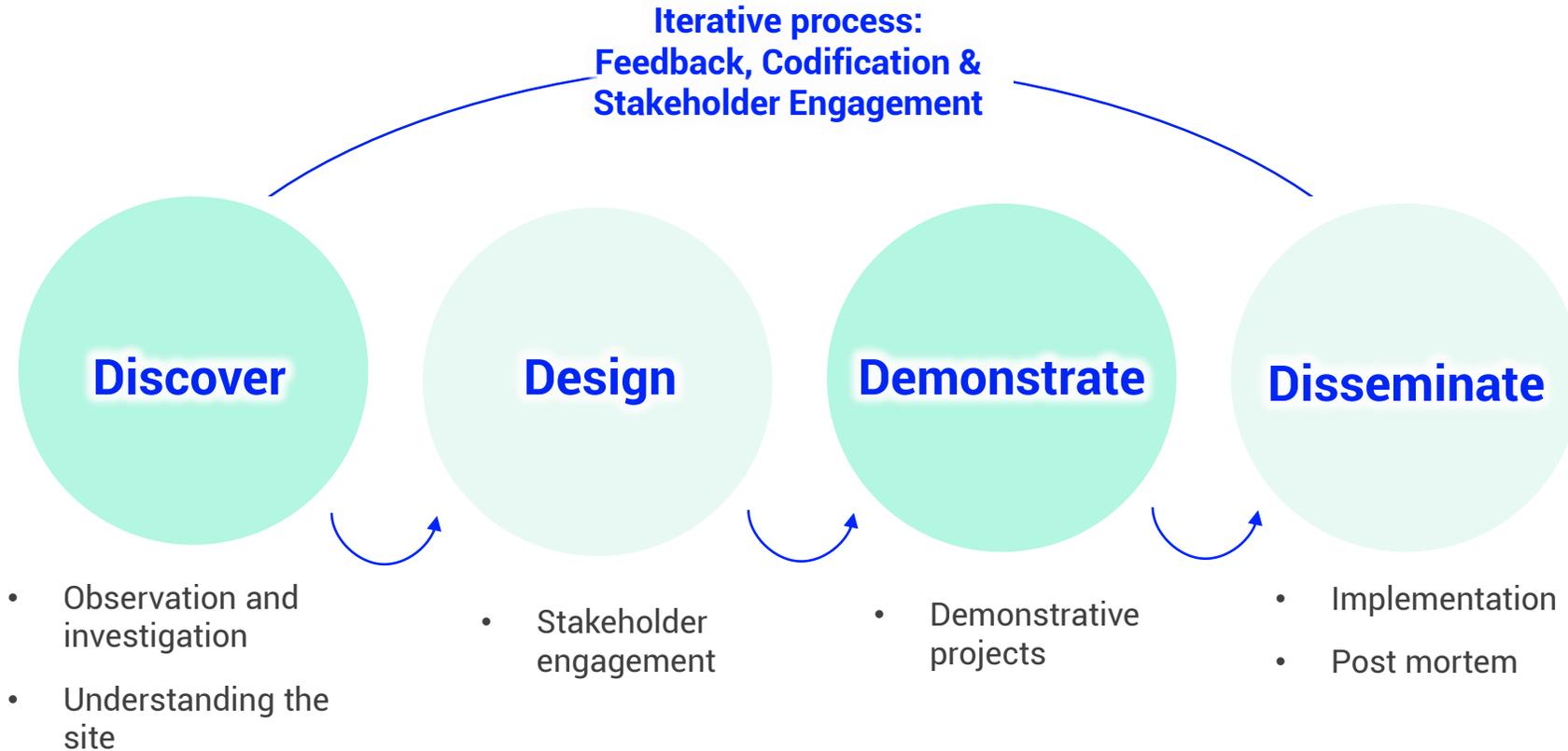
Think City's Strategy & Analytics practice **generates evidence-led insights** to guide urban policy-making, providing input into **decision-making for cities** at both strategic and tactical levels. This encompasses effective discovery, interpretation, visualisation, and communication of meaningful patterns in data.



## Culture-Based Economic Development

Think City's Culture-Based Economic Development includes work in **conservation** and **adaptive reuse**. This includes preparing dilapidation surveys, strategic master plans and conceptual design as the basis of reference for interventions, restoration and adapted space use.

Our process prioritises an evidence-based, iterative approach towards developing and implementing solutions to urban issues



# Investing in holistic efforts that contribute to high impact accelerators towards sustainability and climate action

Think City's work includes



## Nature-based solutions

- Creating green spaces and connectors with high sequestration trees
- Retention ponds, bioswales



## Transit & TOD

- Supporting efficient & effective mass public transportation
- Enhancing TOD – improving walking and cycling connections



## Social resilience

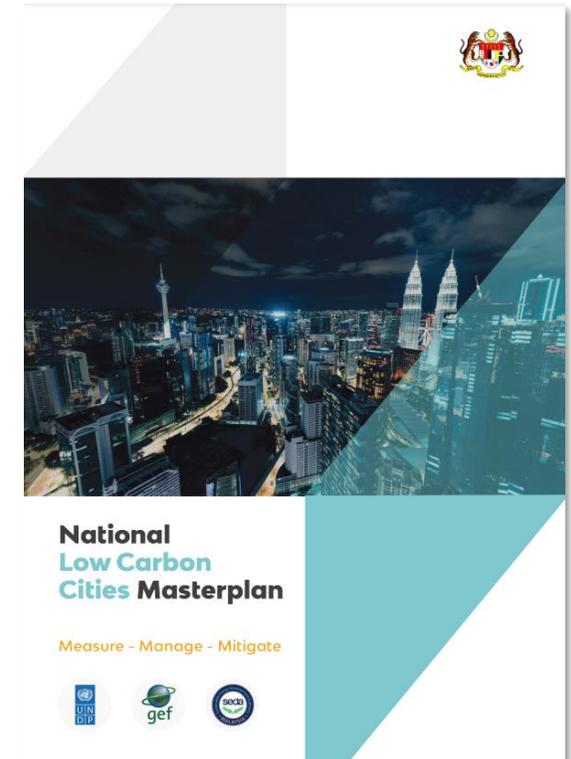
- Supporting income generation and economic development
- Improving social housing programmes



## High-Impact Accelerators for Climate Action

- Towards zero waste
- **Clean air (indirect)**
- Clean construction
- Cities and unions call-to-action on jobs
- Divesting from fossil fuels, investing in a sustainable future
- Equity pledge
- Good food cities
- **Green & healthy streets**
- Net zero carbon buildings
- Renewable energy
- **Urban nature**

## Towards achieving Malaysia's goals for low carbon cities



Source: [Malaysia Ministry of Environment & Water \(KASA\)](#), [C40 Cities](#), [UN Development Program](#)

The participatory process is a cornerstone of Think City's work and stakeholder engagement is a key element of the Think City process

3 snapshots from Malaysia



**Armenian Park, George Town, Penang**

Creating green space in a downtown heritage zone



**Laneway Improvement Programme, Johor Bahru**

Employing a public realm improvement programme as an engagement strategy



**Penang Nature-based Climate Adaptation Programme, Penang Island**

Pioneering an urban adaptation programme in Malaysia

## ① Armenian Park, George Town – Transforming a barren plot into a pocket park



- **Armenian Park** is located in downtown George Town, right in the heart of a UNESCO World Heritage site
- An underutilised barren plot
- Singular use: Informal flea market selling stolen goods in a heritage enclave

*Armenian Park was an abandoned plot within a heritage zone, used for sale of stolen goods*

## Armenian Park – Creating green space in a downtown heritage zone



- Think City worked with the Aga Khan Trust for Culture (AKTC), the state government, local council, and especially the local community to redesign the plot
- Transformation from a to a **multi-purpose community hub, pocket park**
  - Green, public space
  - Public seating
  - Flexible, multiple uses
  - Intergenerational space
  - Porosity for better connections, walkable links
  - Rejuvenation of surrounding areas followed suit

*Today, Armenian Park is a popular pocket park, frequented by tourists and locals alike*

### A participatory process was necessary to incorporate voices from the entire community in order to create a space that is inclusive for all

- Armenian Park's rejuvenation was executed with **all stakeholders** in mind, with the aim to **strengthen communities**
- Many **skeptics** questioned every aspect of proposal, requiring **extensive dialogue**
  - Numerous **engagement sessions with various interest groups** were held to ensure the final design would meet needs and address concerns across groups
- **Strong objections** from unlicensed traders unwilling to give up their space
  - **Negotiations** were mediated between with traders and local council for **amicable relocation**



Regular, face-to-face engagement with local community and council ensured involvement from various segments of the community



A public exhibition presented draft plans, with visitors voting their preferences using stickers

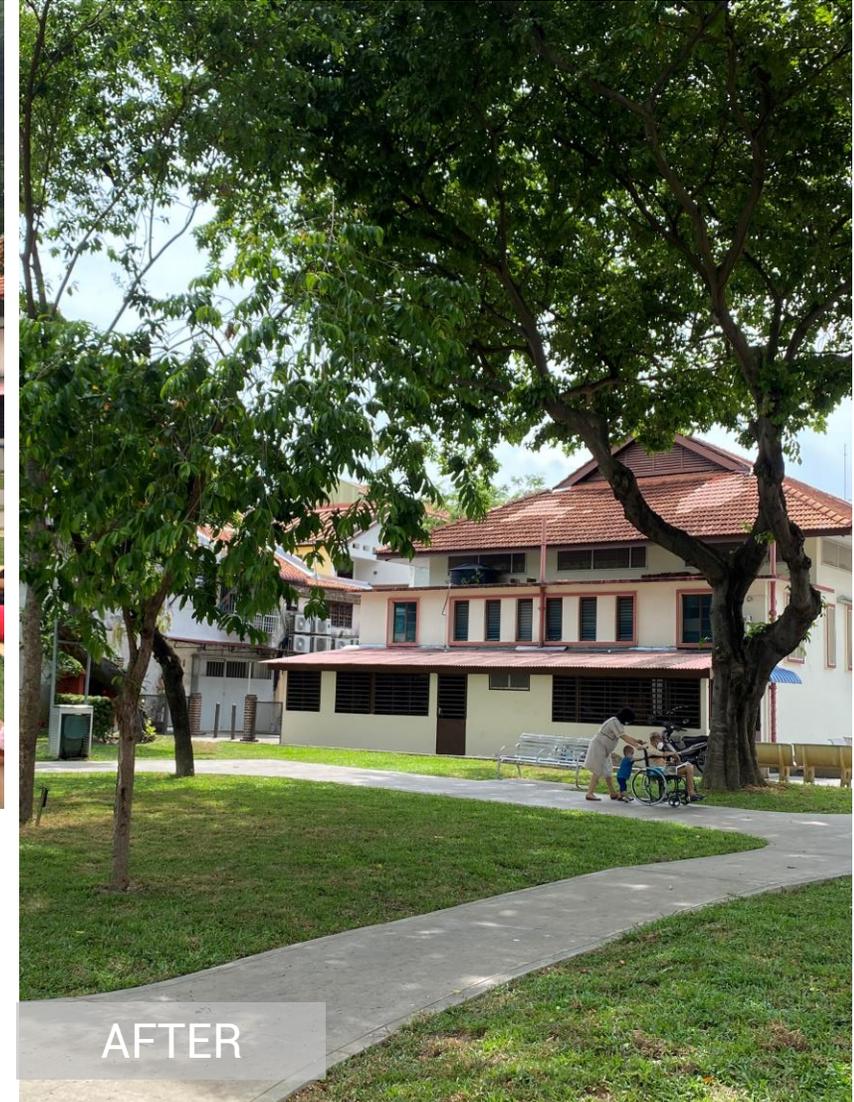
## Armenian Park is now a multi-purpose, intergenerational green space

### Key Learnings

1. Regular and continuous **dialogue** from the **beginning**
  - Ensures stakeholders are bought-in from the start
2. Use a **'pop-up'** as a teaser/ sneak peek to final plans
3. Include the most **contentious objectors** and address concerns



*A flexible space that can be used for festivals and gatherings, as well as for everyday recreation*



## 2 Downtown Johor Bahru Laneway Improvement Programme – Employing a public realm project as an engagement strategy



- The Downtown Johor Bahru **Laneway Improvement Programme** is a partnership with the local municipal council
- **Objective 1: Improved laneways**
  - Enhancing urban quality
  - Increasing functionality of back lanes
    - Improving waste management system
    - Removing illegal parking lots
    - Creating a dedicated bike lane
    - Transforming underutilised spaces into pocket parks
  - Increasing walkability – laneways as secondary connectors in downtown area
- **Objective 2: Stakeholder engagement**, using urban design to shape behaviour
  - **Deepening relationship** with local council
  - **Engaging** with local community, **create buy-in** from business owners, locals, surrounding community to work together to enhance liveability in Downtown JB
  - **Identifying community partners** to implement landscape and programming

## The Laneway Improvement Programme engaged local business owners, the general public and the local council within a participatory design process to build buy-in and ensure long-term success



Community participation in the design brief

### Why engage with the community?

- To **understand** how the community utilises the laneways, their issues and challenges, their needs and aspirations
- **Explain** the process, timeline, and proposed plan for improvement of laneways
- Allow the community to **ask questions** regarding the plan
- Give the community a **platform to share their grievances and ideas**

### Key Learnings

1. Urban design programmes themselves can be used as **engagement method**
2. **Stakeholder mapping is a key process** to determine modes of engagement with stakeholders – group discussions, one-to-one sessions
3. **Face-to-face interactions** and creating **neutral ground for gathering** and is beneficial. Think City set up an office at the heart of Downtown JB as a show of commitment to the community.

As a result, laneway improvements were made to increase functionality, safety, and connectivity as well as to reduce risk of flooding (1/3)



Black water management

Permeable pavers installed to increase water catchment area

Upgraded drainage

Street lights upgraded to LED lighting

As a result, laneway improvements were made to increase functionality, safety, and connectivity as well as to reduce risk of flooding (2/3)



Street lights upgraded to LED lighting

Permeable pavers installed to increase water catchment area

Upgraded drainage

As a result, laneway improvements were made to increase functionality, safety, and connectivity as well as to reduce risk of flooding (3/3)



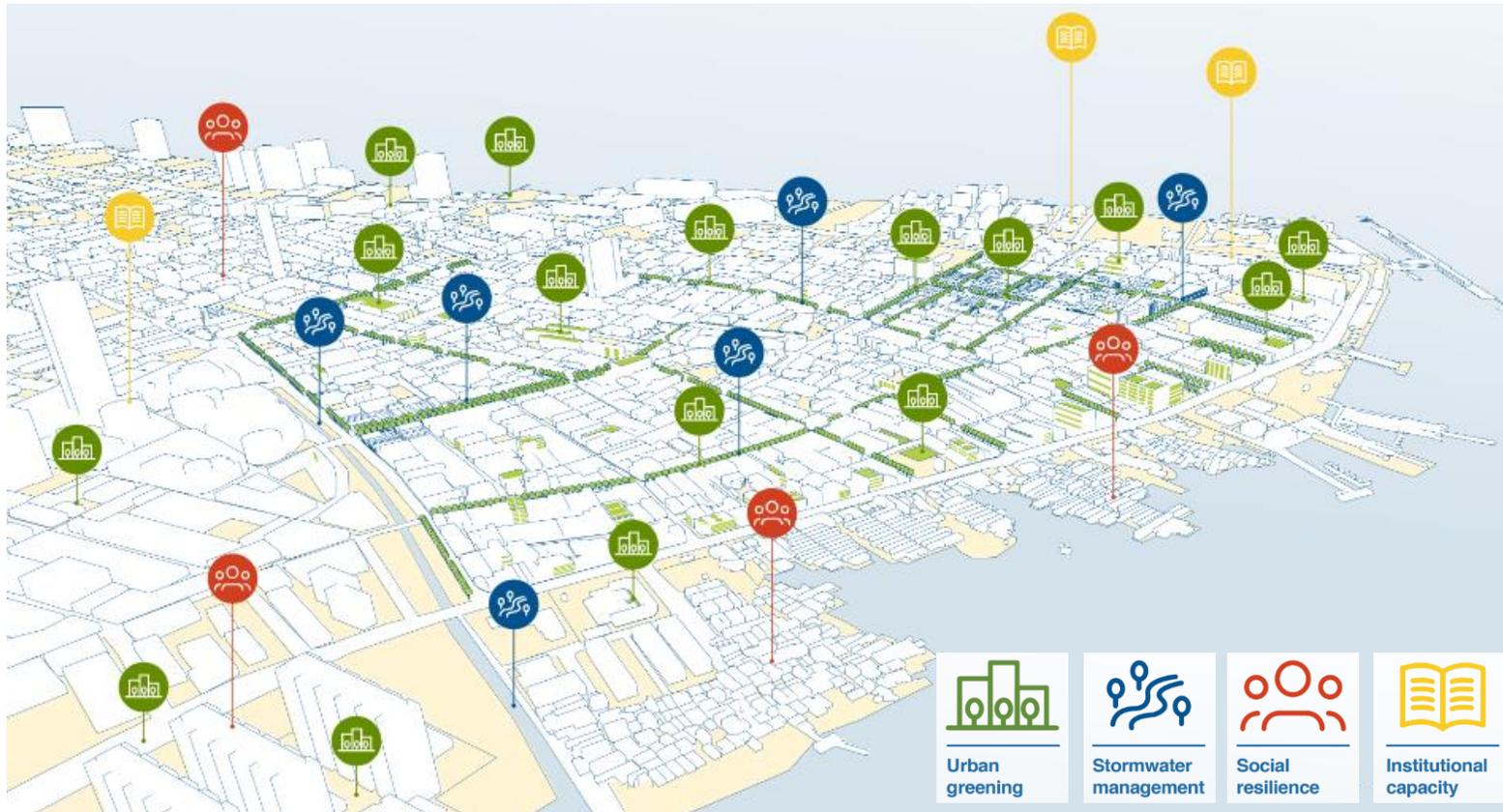
Black water management

Permeable pavers installed to increase water catchment area

Improved pedestrian connectivity

Street lights upgraded to LED lighting

### ③ Penang Nature-Based Climate Adaptation Programme (PNBCAP), Penang Island – Pioneering an urban adaptation programme in Malaysia



- **The Penang Nature-based Climate Adaptation Programme (PNBCAP)** seeks to reduce human and ecosystem health vulnerability to climate change impacts and enhance urban resilience
  - Addressing **heat stress** and **flooding**
  - Strengthening **social resilience**
  - Building **institutional capacity**
- Objective: To use nature-based solutions to reduce climate change impacts in Penang, reducing threats to human life, infrastructure and property
- Focus area: George Town & Bayan Lepas, Penang

The focus areas of the programme were developed to address the particular needs and vulnerabilities of the local community



## HEAT STRESS

Reduce temperatures and UHI effect by **strategic planting of trees** and introduction of **green spaces**



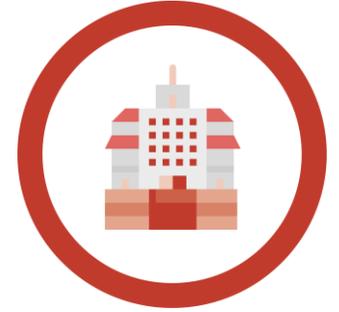
## FLOODING

Reduce the number of flooding events by using **upstream retention** and **blue-green corridors**



## SOCIAL

Strengthen social resilience among **vulnerable communities, women and girls**



## INSTITUTIONAL

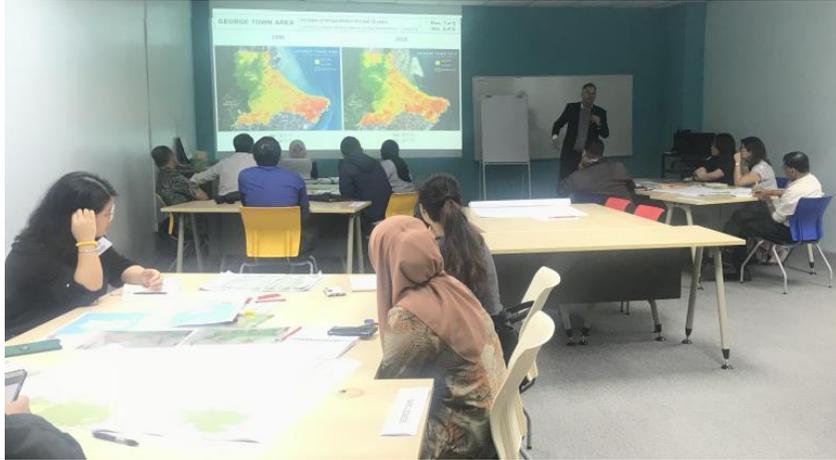
Institutional capacity in **public health sector** reinforced

**Knowledge management platform** created for municipal adaptation

Penang **disaster risk unit** created

Climate-resilient street tree species study developed

# Engaging with the community was key in the process of developing the Penang Nature-Based Climate Adaptation Programme



## Climate Adaptation Workshop, 2019

A climate adaptation workshop was held in collaboration with the Penang State government in November 2019 as part of the Penang2030 initiative.

## Penang Climate Action Week, 2019

Think City alongside several local partners hosted the inaugural Penang Climate Action Week held between 16 – 24 November with the aims of creating public awareness on climate change as well as promoting sustainable production and consumption.



Special attention was paid to reach out to vulnerable groups – underprivileged groups, women and girls – to include their views and needs within the programme



## B40 outreach, June - August 2020

B40 outreach was carried out in 4 locations within the programme's two study areas – George Town and Bayan Lepas mukim. Two were conducted in George Town and two in Bayan Lepas. In total, 290 surveys were conducted.

## Focus group discussions, June - August 2020

FGDs were conducted to obtain views on climate change awareness among women and girls. In total, 30 women were engaged through interviews and FGDs



## A month-long PNBCAP exhibition was held to engage potential partners and the general public



### PNBCAP Exhibition, October 2020

A month-long exhibition on the Penang Nature-Based Climate Adaptation programme was organised to **engage with potential partners, stakeholders and the general public**. The main aim of the curated exhibition was to **raise awareness** on the climate change impacts in Penang and the use of nature-based solutions as an adaptation strategy.



# Over the past decade, Think City has gathered learnings and best practices that have developed into the Think City Process

The participatory process is a part of Think City's DNA. While each intervention is different, several key steps are crucial for engaging with stakeholders and drawing them into the process:

1. Identifying and mapping stakeholders



2. Determining strategy and methods of engagement

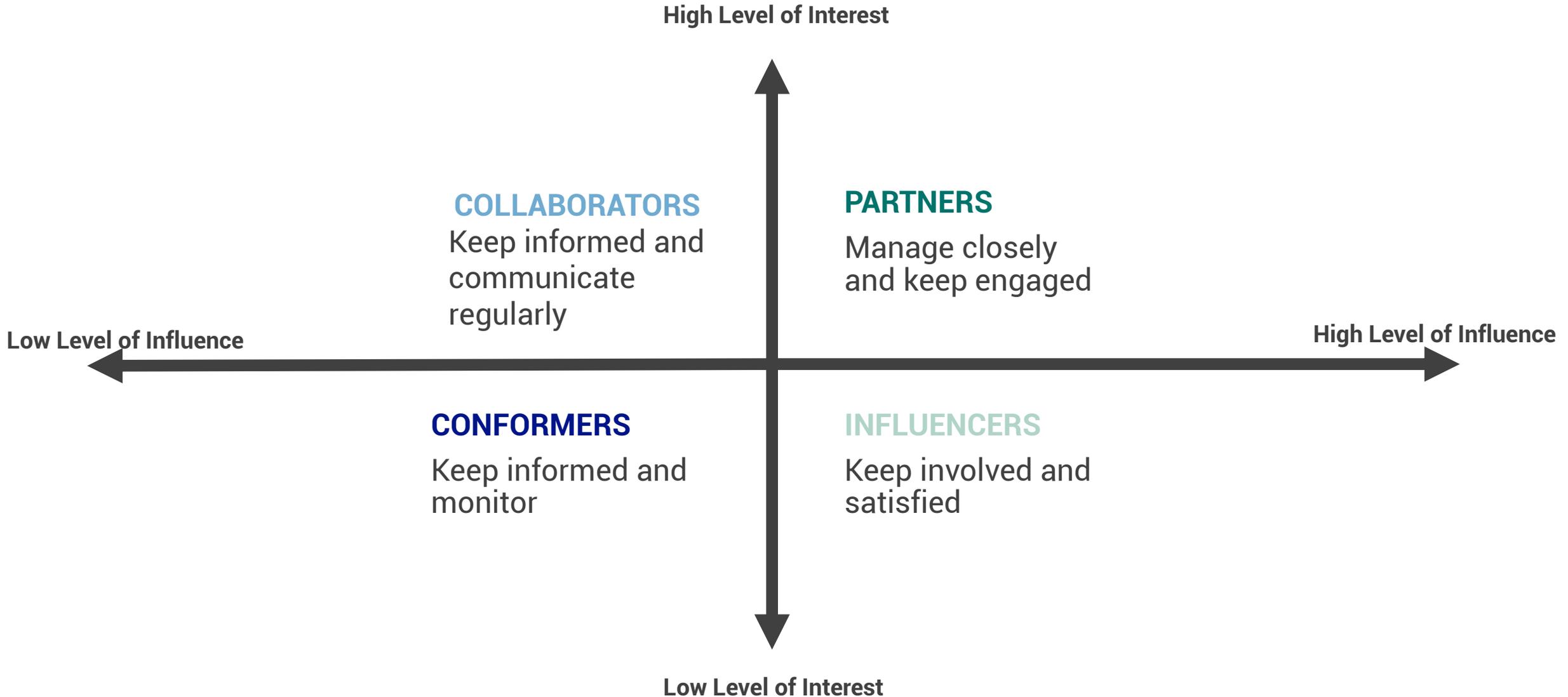


3. Planning each engagement

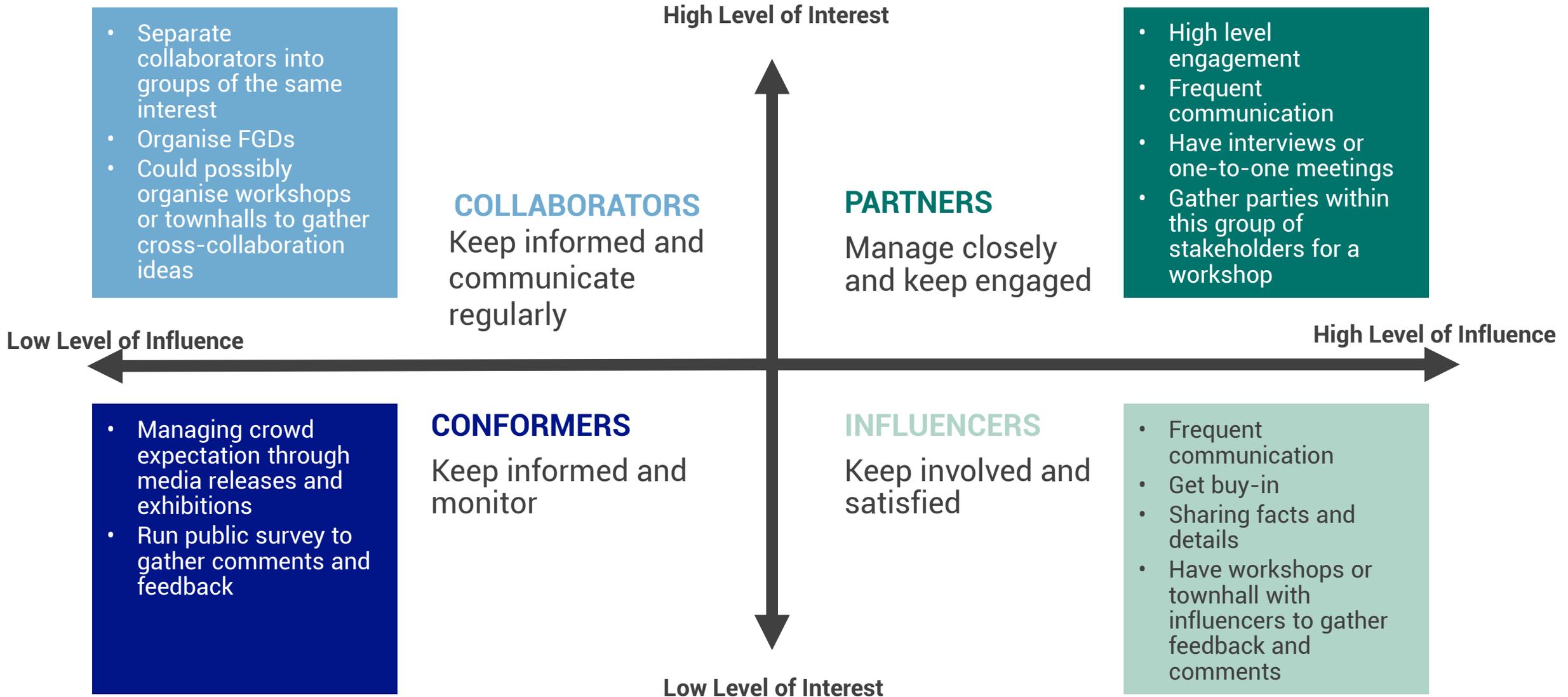


4. Closing the loop

Identifying and mapping stakeholders



Identifying and mapping stakeholders



Determining strategy & methods of engagement

Non-exhaustive

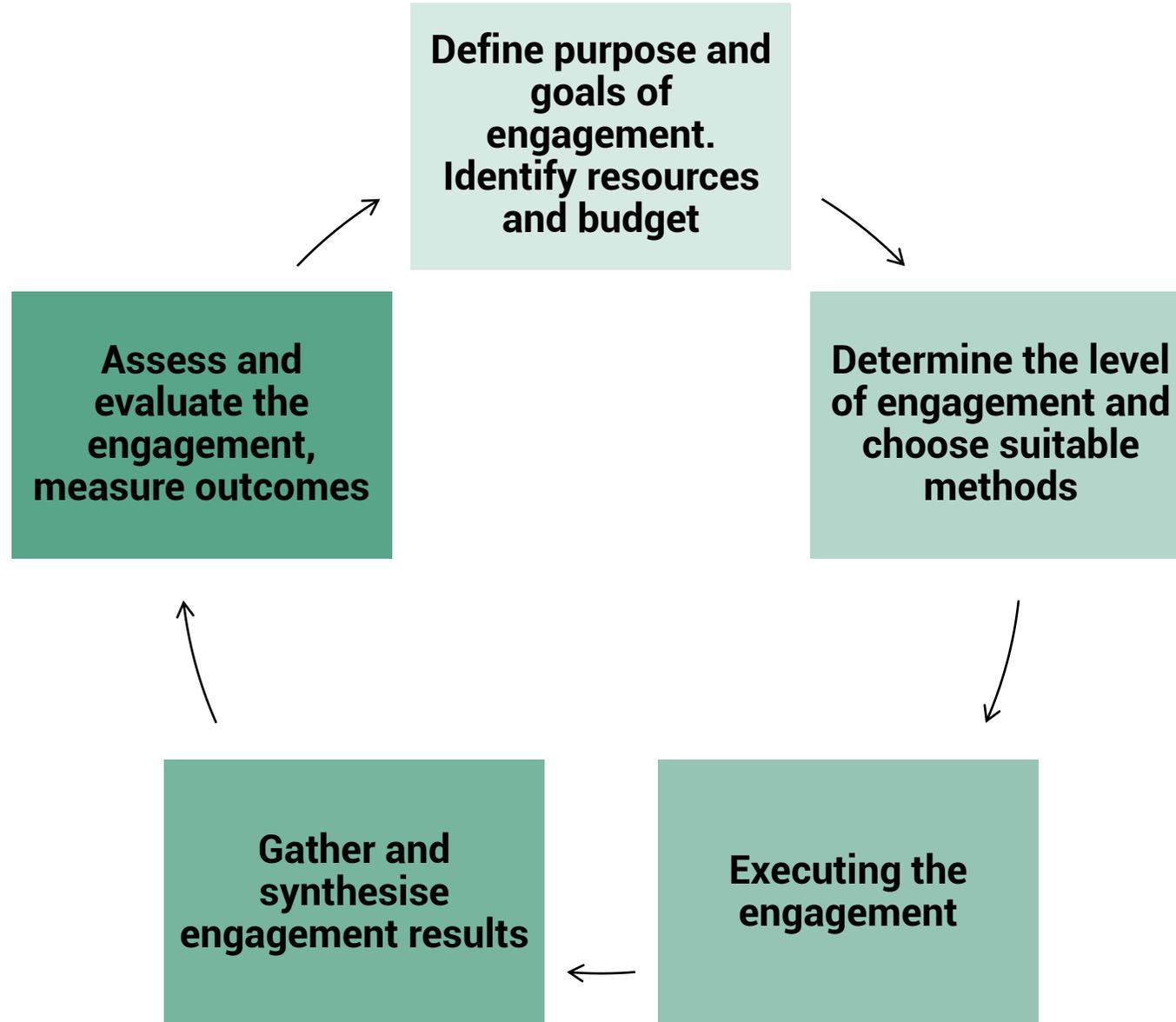
Engagement Tools



Engagement strategy

Engagement Tools	Stakeholder Profile
Communication	All
Surveys	All
Large group	All
One-to-one session	Collaborators, Influencers, Conformers
Small group discussion	Partners, Collaborators
Session: Inform	Collaborators, Influencers, Conformers
Session: Participate	Partners, Collaborators, Influencers
Session: Endorse	All
Pop-up	All

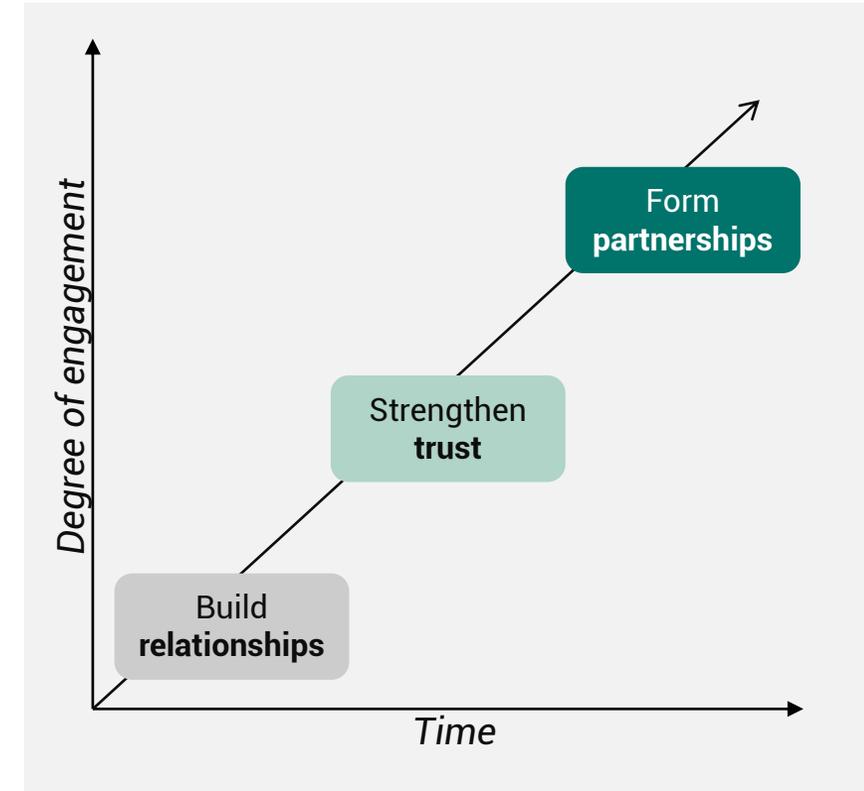
Planning each engagement...



... and Closing the loop

## Recommendations for shifting engagement to participation

1. Involve stakeholders **early** and **consistently** for long-term support
2. Conduct a survey/ census to **understand stakeholder perceptions** and affected parties
3. Use **clear, continuous 2-way** communication
4. Anchor decision in **data** that represents community sentiment
5. Present **clear** options, timeline and processes to **reduce uncertainty**
6. Be **transparent**
7. Engage local community groups through **various formats** and via **multiple channels** to reach diverse groups
8. Identify **project champions** who are established in the community
9. Be **reachable**
  - On-ground team to present a human face
  - Accessible feedback /complaints mechanism
10. Use **visual language** and **personal narratives**



Key elements for achieving shared vision through engagement

# THANK YOU.

## Reach out today!

Melissa Chin

Senior Manager, Strategy & Analytics

E: [melissa.chin@thinkcity.com.my](mailto:melissa.chin@thinkcity.com.my)

**George Town, Penang (HQ)**  
UAB Building, Level 1, No. 21-35,  
Gat Lebu China, 10300, George Town,  
Pulau Pinang, Malaysia  
+6 04 261 3146

**Kuala Lumpur**  
Hight Street Studios, Level 1,  
No. 36-40, Jalan Tun HS Lee,  
50100, Kuala Lumpur, Malaysia  
+6 03 2022 1697

**Johor Bahru, Johor**  
Ruang, No. 27, Jalan Dhoby,  
80000 Johor Bahru, Malaysia  
+6 07 220 0536

 Think City  
 mythinkcity  
 mythinkcity  
[thinkcity.com.my](http://thinkcity.com.my)